

# **FORWARD PLAN**

**Compiled on behalf of the Cabinet**

**Forward Plan to be published on 12 November  
2021**

**1 December 2021 to 31 March 2022**

**For information relating to the Forward Plan or to request a copy in another  
format or language please contact:  
Governance Support (01803) 207087  
Email: [governance.support@torbay.gov.uk](mailto:governance.support@torbay.gov.uk)**

# Torbay Council

## Forward Plan of Key Decisions

### Explanatory Note

Torbay Council is required to publish a Forward Plan of all key decisions to be taken in the following four months. The first Plan became effective on 1 March 2002. It is updated monthly.

The Regulations define a key decision as a decision that is likely to:

- (i) result in incurring expenditure or making of savings which are significant; or
- (ii) be significant in terms of its effects on communities living or working in the area.

The Council has produced comprehensive criteria to define "significant" and these are set out on the following page.

The Forward Plan consists of a brief description of the decisions that are to be made, consultation information, key risks and key opportunities.

Copies of the documents referred to in the Forward Plan may be obtained by contacting the Governance Support Team by telephone (01803 207087), email ([governance.support@torbay.gov.uk](mailto:governance.support@torbay.gov.uk)) or post (Town Hall, Castle Circus, Torquay, TQ1 3DR).

The Forward Plan is available free of charge on request from the Governance Support Team of Torbay Council. It is also available on the Council's website (<http://www.torbay.gov.uk/forward-plan>).

The Leader of the Council and Cabinet

**To request a copy in another format or language phone 01803 207087**

## Definitions of "significant"

### Expenditure and savings

A proposed decision shall be regarded as a Key Decision by way of “**incurring expenditure or making of savings which are significant**” if any one or more of the following apply:

- (1) In the opinion of the Chief Finance Officer, there is likely to be a budget variation (other than one within a Business Unit) of more than £250,000;
- (2) In the opinion of the Chief Finance Officer, it is likely to result in capital expenditure above that provided for in the capital programme and it is likely to involve an additional call on the Council’s internal resources of more than £250,000;
- (3) In the opinion of the relevant Director, the decision is likely to have a material effect on Council services, including where:
  - (i) an existing service will be reduced by more than 10 per cent or will cease altogether;
  - (ii) a service which is currently provided in house will be outsourced (or vice versa); or
  - (iii) a partnership will be entered with a third party which is likely to involve a material element of risk transfer to the Council;
- (4) The proposal involves the acquisition or disposal of land having a value estimated by the Chief Finance Officer to be likely to exceed £250,000;
- (5) The proposal involves the disposal of a capital asset (other than land) having a value estimated by the Chief Finance Officer to be likely to exceed £250,000;
- (6) Where in the opinion of the Director of Corporate Services the proposal is likely to result in compulsory redundancies or major changes to the terms and conditions of employment of 100 or more employees across the Council’s functions;

### Effect of communities

A proposed decision shall be regarded as a Key Decision by way of being “**significant in terms of its effects on communities living or working in the area**” if the relevant Director or Assistant Director, in consultation with the relevant Cabinet Member, considers that it ought to be included in the Forward Plan having regard to all the circumstances including the following principles:

- (1) A decision may affect a great number of people, or a number of wards, but not significantly and these decisions shall **not** normally be regarded as key;
- (2) A decision that has a significant impact on communities living or working in only one ward will normally be treated as a Key Decision e.g. a school closure or the introduction or amendment of traffic calming measures;
- (3) Where a decision is only likely to have a significant impact on a very small number of people in one ward it will **not** normally be key. But the people affected should be informed of the forthcoming decision in sufficient time for them to exercise their rights to see the relevant papers and make an input into the decision making process;

- (4) Consideration should be given to the level of public interest in the decision. The higher the level of interest the more appropriate it is that the decision should be considered to be key.

We want Torbay and its residents to thrive.

We want Torbay to be a place where we have turned the tide on poverty and tackled inequalities; where our children and older people will have high aspirations and where there are quality jobs, good pay and affordable housing for our residents.

We want Torbay to be the premier resort in the UK, with a vibrant arts and cultural offer for our residents and visitors to enjoy; where our built and natural environment is celebrated and where we play our part in addressing the climate change emergency.

The proposals in this Forward Plan help us to deliver this ambition by supporting the delivery of some or all of the following themes:

- thriving people;
- thriving economy;
- tackling climate change;
- Council fit for the future;
- the Council's responsibilities as corporate parents;
- tackling poverty, deprivation and vulnerability;
- people with learning disabilities.

## Forward Plan Contents:

Matter for decision	Expected date of Decision	Decision Maker	Page
Corporate Asset Management Strategy	3 Feb 2022 18 Jan 2022 21 Sep 2021	Council Cabinet Cabinet	1
Council Tax 2022/2023	3 Mar 2022	Council	3
Economic Growth Fund investment to deliver five new business units at Lymington Road Coach Station.	16 Nov 2021	Cabinet	4
Gambling Statement of Principles 2022-25	9 Dec 2021 16 Nov 2021 13 Jul 2021	Council Cabinet Cabinet	5
Joint Health and Wellbeing Strategy 2022 - 2026	21 Jul 2022 12 Jul 2022 22 Mar 2022	Council Cabinet Cabinet	7
Proposed 25 year Lease to Eat that Frog (ETF) of land at Parkfield	Not before 18 May 2021	Cabinet	8
Torbay Local Plan Update Housing Growth Scenarios	14 Dec 2021	Cabinet	10
Restoration of Torquay Pavilion	9 Dec 2021	Council	12
Revenue and Capital Budget 2022/2023	3 Mar 2022 22 Feb 2022 11 Jan 2022	Council Cabinet Cabinet	13

## Corporate Asset Management Strategy

The Council is undertaking a fundamental review of the Corporate Asset Management Plan and related plans, policies and strategies relating to asset management, to ensure a single comprehensive Strategy is delivered, which sets out how the Council will manage its diverse range of assets.

<b>Wards affected:</b>	All Wards
<b>Consultees:</b>	Senior Leadership Team, Council Officers, TDA Officers, SWISCo, Overview and Scrutiny Board, appropriate community and sports groups.
<b>Means of Consultation:</b>	Meetings and circulation of papers.
<b>Documents to be considered:</b>	There are currently no documents published. All documents will normally be published at least five clear working days before the meeting. Where documents are not available five clear working days before the meeting, the documents will be published at the same time as they are made available to the decision maker.
<b>Responsible Cabinet Member and Officer:</b>	Cabinet Member for Economic Regeneration, Tourism and Housing (Councillor Swithin Long)  Director of Place (Kevin Mowat)
<b>Link to targeted actions:</b>	Council fit for the future; Tackling climate change; Thriving economy
<b>Reason for inclusion in the Forward Plan:</b>	Policy Framework
<b>Decision Maker:</b>	Cabinet  Cabinet  Council
<b>Intended Decision Date:</b>	21 Sep 2021  18 Jan 2022  3 Feb 2022
<b>If you want to make representations contact:</b>	Kevin Mowat, Director of Place, Torbay Council Town Hall, Castle Circus, Torquay, TQ1 3DR, email kevin.mowat@torbay.gov.uk



**Council Tax 2022/2023**

To approve the Council Tax for 2022/2023.

<b>Wards affected:</b>	All Wards
<b>Consultees:</b>	Overview and Scrutiny Board, Council and key stakeholders.
<b>Means of Consultation:</b>	The Overview and Scrutiny Board will consider the Cabinet's budget savings proposals which will form the basis of the Revenue Budget. The Board's final views will be reported to the Cabinet to enable them to recommend an appropriate level of Council Tax.
<b>Documents to be considered:</b>	There are currently no documents published. All documents will normally be published at least five clear working days before the meeting. Where documents are not available five clear working days before the meeting, the documents will be published at the same time as they are made available to the decision maker.
<b>Responsible Cabinet Member and Officer:</b>	Deputy Leader of the Council and Cabinet Member for Finance (Councillor Darren Cowell)  Chief Finance Officer (Martin Phillips)
<b>Link to targeted actions:</b>	Council fit for the future
<b>Reason for inclusion in the Forward Plan:</b>	Revenue Budget variation +£250,000
<b>Decision Maker:</b>	Council
<b>Intended Decision Date:</b>	3 Mar 2022
<b>If you want to make representations contact:</b>	Martin Phillips, Director of Finance, Torbay Council, Town Hall, Castle Circus, Torquay, TQ1 3DR, telephone (01803) 207285, email martin.phillips@torbay.gov.uk



**Economic Growth Fund investment to deliver five new business units at Lymington Road Coach Station.**

To seek a further allocation from the Economic Growth Fund to contribute towards the costs of building five new business units on the site of the former CCTV building and café, and to implement improvements to the public realm within the vicinity of Lymington Road Coach Station.

<b>Wards affected:</b>	Tormohun
<b>Consultees:</b>	Members
<b>Means of Consultation:</b>	Circulation of report.
<b>Documents to be considered:</b>	There are currently no documents published. All documents will normally be published at least five clear working days before the meeting. Where documents are not available five clear working days before the meeting, the documents will be published at the same time as they are made available to the decision maker.
<b>Responsible Cabinet Member and Officer:</b>	Cabinet Member for Economic Regeneration, Tourism and Housing (Councillor Swithin Long)  Director of Place (Kevin Mowat)
<b>Link to targeted actions:</b>	Tackling poverty, deprivation and vulnerability
<b>Reason for inclusion in the Forward Plan:</b>	Revenue Budget variation +£250,000
<b>Decision Maker:</b>	Cabinet
<b>Intended Decision Date:</b>	16 Nov 2021
<b>If you want to make representations contact:</b>	Claire Cushion, TDA, <a href="mailto:claire.cushion@tda.uk.net">claire.cushion@tda.uk.net</a>

**Gambling Statement of Principles 2022-25**

The Licensing Authority is required every 3 years to review and re-publish the Statement of Gambling Principles Policy. Whilst most Licensing matters are delegated by statute to the Licensing Committee, the Gambling Policy is a Policy Framework document and must be agreed by Full Council. The Policy, to set out the framework on how Torbay Council implements the Gambling Act 2005.

<b>Wards affected:</b>	All Wards
<b>Consultees:</b>	The Gambling Act 2005 provides that the following must be consulted: The Chief Officer of Police, Persons representing the interests of gambling businesses, existing licence or permit holders, all responsible authorities as named in the Act, resident and trade associations and any other bodies representing persons likely to be affected by the exercise of the Authority's functions, faith groups, voluntary and community organisations, organisations working with young people and children, organisations working to support problem gamblers, medical associations and primary care trusts and any other body that may have an interest in gambling activity. Licensing Committee will also be consulted.
<b>Means of Consultation:</b>	8 week consultation commencing mid-July through meetings and circulation of papers.
<b>Documents to be considered:</b>	There are currently no documents published. All documents will normally be published at least five clear working days before the meeting. Where documents are not available five clear working days before the meeting, the documents will be published at the same time as they are made available to the decision maker.
<b>Responsible Cabinet Member and Officer:</b>	Cabinet Member for Corporate and Community Services (Councillor Christine Carter)  Deputy Director of Adult Services (Jo Williams)
<b>Link to targeted actions:</b>	Thriving economy
<b>Reason for inclusion in the Forward Plan:</b>	Policy Framework

<b>Decision Maker:</b>	Cabinet Cabinet Council
<b>Intended Decision Date:</b>	13 Jul 2021 16 Nov 2021 9 Dec 2021
<b>If you want to make representations contact:</b>	Licensing Team, Town Hall, Castle Circus, Torquay, TQ1 3DR, email <a href="mailto:licensing@torbay.gov.uk">licensing@torbay.gov.uk</a>

**Joint Health and Wellbeing Strategy 2022 - 2026**

The Joint Health and Wellbeing Strategy provides the strategic direction for each organisation on the Health and Wellbeing Board in order to improve the health and wellbeing of the population of Torbay and reduce inequalities in the population. The Joint Health and Wellbeing Strategy also sets out and aligns the priorities of the Health and Wellbeing Board with those of the Torbay and South Devon Local Care Partnership.

<b>Wards affected:</b>	All Wards
<b>Consultees:</b>	Health and Wellbeing Board member organisations and residents of Torbay.
<b>Means of Consultation:</b>	Full public consultation.
<b>Documents to be considered:</b>	There are currently no documents published. All documents will normally be published at least five clear working days before the meeting. Where documents are not available five clear working days before the meeting, the documents will be published at the same time as they are made available to the decision maker.
<b>Responsible Cabinet Member and Officer:</b>	Cabinet Member for Adults and Public Health (Councillor Jackie Stockman)  Director of Public Health (Lincoln Sargeant)
<b>Link to targeted actions:</b>	Tackling poverty, deprivation and vulnerability
<b>Reason for inclusion in the Forward Plan:</b>	Policy Framework
<b>Decision Maker:</b>	Cabinet  Cabinet  Council
<b>Intended Decision Date:</b>	22 Mar 2022  12 Jul 2022  21 Jul 2022
<b>If you want to make representations contact:</b>	Julia Chisnell, email <a href="mailto:publichealth@torbay.gov.uk">publichealth@torbay.gov.uk</a> , address Torbay Council, Town Hall, Castle Circus, Torquay TQ1 3DR

**Proposed 25 year Lease to Eat that Frog (ETF) of land at Parkfield**

ETF is commissioned by the Local Authority to deliver key support services to some of the most vulnerable young people in the bay. The services need a long term base from which to establish itself and operate.

In addition, providing ETF with a 25 year lease enables the service to access external grant funding. This additional funding will subsidise its limited income and enable the service to create new opportunities for local young people.

<b>Wards affected:</b>	Preston
<b>Consultees:</b>	Children Services as the commissioner Parkfield User Group including MTS Preston/Paignton Community Partnership Torbay Green Spaces ETF staff, young people and their families and other service users.
<b>Means of Consultation:</b>	The proposal has been raised and discussed at various local forums; and directly with interested parties and those affected by the proposal.
<b>Documents to be considered:</b>	There are currently no documents published. All documents will normally be published at least five clear working days before the meeting. Where documents are not available five clear working days before the meeting, the documents will be published at the same time as they are made available to the decision maker.
<b>Responsible Cabinet Member and Officer:</b>	Cabinet Member for Children's Services (Councillor Cordelia Law)  Divisional Director Education, Learning & Skills (Rachael Williams)
<b>Link to targeted actions:</b>	The Council's responsibilities as corporate parents
<b>Reason for inclusion in the Forward Plan:</b>	High level of public interest
<b>Decision Maker:</b>	Cabinet
<b>Intended Decision Date:</b>	Not before 18 May 2021

**If you want to make representations contact:**

Clare Talbot, Education Team Manager, TDA, 3rd Floor, Tor Hill House, Torquay. Email: [clare.talbot@tda.uk.net](mailto:clare.talbot@tda.uk.net).

### Torbay Local Plan Update Housing Growth Scenarios

Cabinet resolved on 17th November 2020 and 19th January 2021 to carry out a limited update of the Torbay Local Plan in respect of policies dealing with the supply of housing (Primarily Policies SS1, SS2, SS12 and SS13 and the Neighbourhood Plan “Strategic Development” policies).

An “Issues” consultation was published between 22nd March 2021 and 4th May 2021, and a Housing and Employment Land Availability Assessment (HELAA) has been prepared.

A number of potential growth options based on the HELAA have been developed. In order to progress the update to the policies set out above the Council is required to consult (and will do so in early 2022) on these options as "Issues and Options" (Regulation 18 of the Local Planning Regulations 2012), and a decision of Cabinet on the options is required.

<b>Wards affected:</b>	All Wards
<b>Consultees:</b>	An extensive list of consultees is set out in the Regulations and government guidance.
<b>Means of Consultation:</b>	This report sets out options to consult on the Local Plan Update. The stages of Plan preparation are set out in the Local Plan Regulations (2012) as amended.
<b>Documents to be considered:</b>	There are currently no documents published. All documents will normally be published at least five clear working days before the meeting. Where documents are not available five clear working days before the meeting, the documents will be published at the same time as they are made available to the decision maker.
<b>Responsible Cabinet Member and Officer:</b>	Cabinet Member for Infrastructure, Environment and Culture (Councillor Mike Morey)  Director of Place (Kevin Mowat) and Divisional Director of Planning, Housing & Climate Emergency (David Edmondson)
<b>Link to targeted actions:</b>	Tackling climate change; Thriving economy; Thriving people
<b>Reason for inclusion in the Forward Plan:</b>	High level of public interest
<b>Decision Maker:</b>	Cabinet
<b>Intended Decision Date:</b>	14 Dec 2021

**If you want to make representations contact:**

David Pickhaver, email: [david.pickhaver@torbay.gov.uk](mailto:david.pickhaver@torbay.gov.uk) or  
Adam Luscombe [adam.luscombe@torbay.gov.uk](mailto:adam.luscombe@torbay.gov.uk)



**Restoration of Torquay Pavilion**

To consider match funding the restoration of Torquay Pavilion.

<b>Wards affected:</b>	All Wards
<b>Consultees:</b>	Torquay Town Board and associates, Town Centre Partnership, Ward Councillors, immediate businesses within the vicinity, Harbour Committee, Torbay Culture and Civic Society.
<b>Means of Consultation:</b>	Meetings and presentations as determined appropriate by Leader and Deputy Leader
<b>Documents to be considered:</b>	There are currently no documents published. All documents will normally be published at least five clear working days before the meeting. Where documents are not available five clear working days before the meeting, the documents will be published at the same time as they are made available to the decision maker.
<b>Responsible Cabinet Member and Officer:</b>	Cabinet Member for Economic Regeneration, Tourism and Housing (Councillor Swithin Long)  Director of Place (Kevin Mowat)
<b>Link to targeted actions:</b>	Thriving economy
<b>Reason for inclusion in the Forward Plan:</b>	Capital expenditure +£250,000 and outside Capital Plan
<b>Decision Maker:</b>	Council
<b>Intended Decision Date:</b>	9 Dec 2021
<b>If you want to make representations contact:</b>	Steve Parrock, Chief Executive TDA, steve.parrock@tda.uk.net / Kevin Mowat, Director of Place, Torbay Council, kevin.mowat@torbay.gov.uk

**Revenue and Capital Budget 2022/2023**

To approve the Council's Revenue Budget and Capital Plan Budget for 2022/2023 including the setting of fees and charges for Council services and Capital Strategy.

There are currently a number of unknown elements in respect of Government's financial settlement including the outcomes of the spending review, expected 27 October 2021. Therefore, the Council will prepare its budget following the Government's local government finance settlement announced in December 2021. The Cabinet will launch its draft budget for 4 weeks consultation at its Cabinet meeting on 11 January 2022, with the final recommendations being considered by Cabinet in February 2022 and considered by Council in March 2022. As the budget proposals will be later for 2022/23 and not be submitted before 8 February 2022, Standing Orders F2.7 to 2.11 will not apply (whereby the Council provides any objections to the Cabinet to review before determining the budget).

<b>Wards affected:</b>	All Wards
<b>Consultees:</b>	Overview and Scrutiny Board, Council and key stakeholders.
<b>Means of Consultation:</b>	<p>Reports in relation to the final Revenue Budget will be circulated to the Council's key stakeholders (in accordance with statute).</p> <p>The Cabinet will set out draft budget savings proposals for consultation.</p> <p>The Leader of the Council will request Cabinet Members and officers to outline the implications for the budget savings proposals. The Overview and Scrutiny Board and stakeholders will respond to these proposals. The Cabinet will consider these comments before proposing a final budget (including proposals for service change, income generation and efficiencies) which will form part of the Revenue Budget which will be presented to Council in February or March 2022.</p>
<b>Documents to be considered:</b>	There are currently no documents published. All documents will normally be published at least five clear working days before the meeting. Where documents are not available five clear working days before the meeting, the documents will be published at the same time as they are made available to the decision maker.

<b>Responsible Cabinet Member and Officer:</b>	Deputy Leader of the Council and Cabinet Member for Finance (Councillor Darren Cowell)  Chief Finance Officer (Martin Phillips)
<b>Link to targeted actions:</b>	Council fit for the future
<b>Reason for inclusion in the Forward Plan:</b>	Revenue Budget variation +£250,000
<b>Decision Maker:</b>	Cabinet  Cabinet  Council
<b>Intended Decision Date:</b>	11 Jan 2022  22 Feb 2022  3 Mar 2022
<b>If you want to make representations contact:</b>	Martin Phillips, Director of Finance, Torbay Council, Town Hall, Castle Circus, Torquay, TQ1 3DR, telephone (01803) 207285, email martin.phillips@torbay.gov.uk